

APPENDIX I
Monitoring Report #5-- October 1, 2008

FY07 Braam Performance Report (state report)

BRAAM PERFORMANCE REPORT: FY05 – FY07 (9/08 UPDATE)

This report presents information about Braam Benchmark performance required by the Braam Implementation Plan. Data presented in this report were developed by the Decision Support Unit, Finance and Operations Support Division, Children's Administration (CA), Department of Social and Health Services. The Case and Management Information System (CAMIS) was the source for performance data, unless otherwise noted. Every care has been taken to ensure that these data are accurate and complete.

Three performance reports have been produced in FY07 for the Braam Panel. Statewide performance on all benchmark measures for which data is available are summarized in this report except those outcomes that are measured from the Foster Parent Survey. Those outcomes are measured in the Foster Parent Survey report that is issued by the Social and Economic Sciences Research Center. Performance data are summarized by fiscal year and CA Region in the *Braam Regional Performance Report*, along with a presentation of additional descriptive information requested by the Braam Panel. The *Braam Race and Ethnicity Report* provides cross tabulations on all performance measures by both region and race/ethnicity.

The construction of measures to evaluate changes in the Administration's performance over time has been accomplished through collaborative work between the Decision Support Unit (DSU) and representatives of the Braam Panel. While the Children's Administration has been evaluating its own performance for many years, these benchmarks required the development of many new measures to support the unique interests of the Braam Panel.

Caution should be exercised when using data from this report to describe current CA children, resources or services. These measures were constructed to a) be sensitive to changes in CA performance over time, and b) incorporate specific Braam Panel rules about data inclusion. Therefore, they may not be consistent with other descriptions of CA client characteristics, resources or service patterns. The annual CA Performance Report and the quarterly Vulnerable Children and Adults GMAP presentations provide additional views of CA performance and resources.

The rapid development of the Braam measures along with the challenges inherent in working with CAMIS administrative data brings with it the potential for unintended errors or omissions in the selection or categorization of data. The Children's Administration reserves the right to correct any errors or omissions found in this report.

May and September 2008 updates can be found on:

pg 2 (stability measure revision #2)

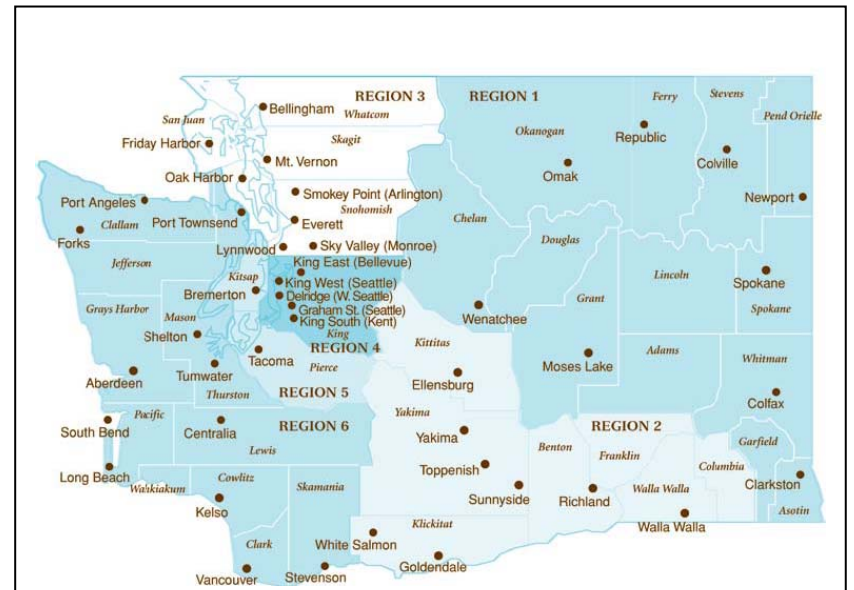
pg 3 (average caseload ratio)

pg 6 (FY07 EPSDT in 30 days)

pg 7 (FY07 EPSDT – annual)

pg 14 (FFY04-FFY06 Safety in Out-of-Home Care)

pg 16 (placeholder for school moves)



STABILITY

Area/Goal/ Outcome/	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance			
				Fiscal Year Actual	FY05	FY06	FY07
A.1.1	10	The average monthly ratio of licensed foster care beds to children in licensed foster care	The total bed capacity ¹ of licensed foster homes (month end average during FY) divided by the average monthly census of children in licensed family foster homes.				

This ratio includes all children/youth living in licensed family foster homes, including youth in guardianships. Changes in these ratios over time reflect the interaction of three variables: the number of children who need licensed foster care, the number of licensed foster homes, and the licensed capacity of these homes.

The number of children in out-of-home care has increased 16% since FY04 - 8,864 (FY04) to 10,268 (FY07) - with a sharp rise in the number of licensed foster home placements between FY06 and FY07 (7%). The supply of licensed foster homes grew by about 3% between FY06 and FY07 - 5,761 (Jul05) to 5,938 (Jun07).

Because this measure is based on the average monthly capacity of licensed homes during the fiscal year, it does not fully reflect progress that is being made due to the Regional Recruitment and Retention contracts

Informational Report	10	The one year retention rate for active foster homes.	The proportion of homes still active in the fiscal year following the first year of licensed activity (with a license and a placement).	Fiscal Year Actual	FY05	FY06	FY07
					85%	84%	87%

One year retention rates reflect the proportion of licensed foster homes that continued to foster children after the first fiscal year in which the home provided care. Variations in rates may reflect differences in the proportion of homes that became licensed for a particular child (who may not have required ongoing foster care), homes that became licensed for foster child adoptions, caregivers that moved as well as homes that discontinued fostering for personal reasons.

Foster parents were recently surveyed by the Washington State University Social and Economic Sciences Research Center (SESRC) for the Children's Administration. Foster parents who had let their license expire were asked what the main reason was for letting the license expire. The main reasons given had to do with getting older, and having done foster parenting for a number of years, and/or adopting a child or children.

September 2008 Update: The Revised Braam Implementation Plan (7/08) moved foster home retention from an outcome to an informational report.

(Note- Implementation Plan requests 1, 2, 3, 4 and 5 yr retention rates, which will be presented in the FY08 Performance Report)

¹ Bed capacity of licensed foster homes represents the maximum licensed capacity of a home but may not accurately represent self-imposed limits on the number of children cared for at one time in a home

Area/Goal/ Outcome	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance			
A.1.2	10	The percentage of children who experience two or fewer placements during their current out-of-home episode of care [outcome measure based on percentage of youth entering care during the two previous fiscal years with 2 or fewer placements (with time-in-care specifications based on entry year)].	The percent of placements with 2 or fewer placements (within 'grand' placement episodes), for children entering placement during the most recent 2 years, where length of stay for the most current placement year was 30-365 days and length of stay for next most recent placement year was 1-2 years.	Fiscal Year Actual	FY05 85.5%	FY06 84.7%	FY07 85.5%

September 2008 Update: This measure was re-defined by the Braam Panel in FY09, requiring a re-evaluation of placement stability for FY05 through FY07 reports. The original measure evaluated the percent of children with more than 2 placement events based on out-of-placement entries during the most recent 5 year period. Figure 1 displays performance by fiscal year on the instability measure as previously reported:

Figure 1 – Old Measure

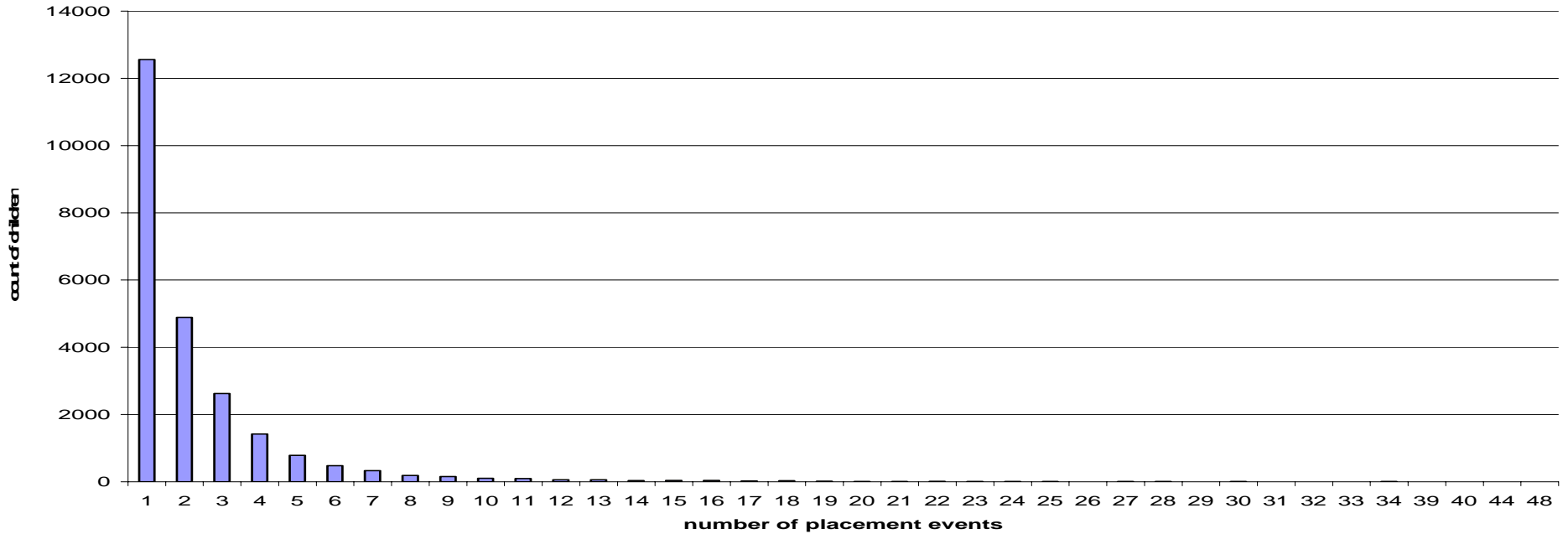
Fiscal Year	FY05	FY06	FY07
Actual	29.8%	28.4%	26.5%

Based on the new Braam measure of placement stability, 85.5% of the children and youth who entered placement between FY05 – FY06 have experienced no more than 1 move (1-2 placement events).

Informational Reports Requested by Braam Panel:

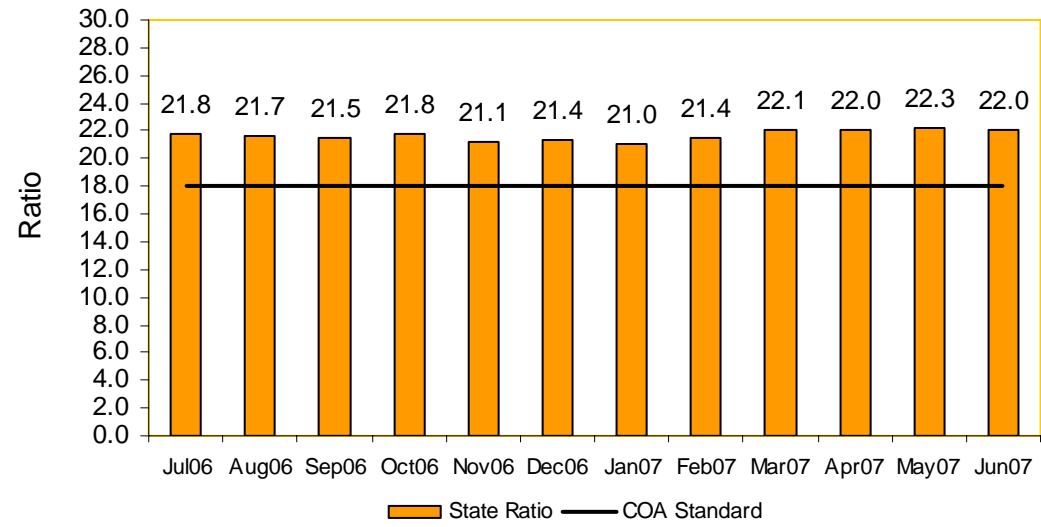
29.3% of the children placed between FY02 and FY04 experienced more than 1 move (more than 2 placement events) while in care. Over one-half (52%) of the children placed over the last 5 years (FY02-FY06) experienced no moves while in placement, while 20% experienced only 1 move and 11% experienced only 2 moves. 6% experienced only 3 moves and 10% of all placements involved more than 3 moves.

Count of Children in Placement by Number of Placement Events:
FY02 - FY06 Entry Cohorts



Area/Goal/ Outcome	Measure Description	Regional Performance
A.1.3 Page 11	Social workers will have caseloads at or below Council on Accreditation (COA) standards (8 child cases per caseworker for children with special needs, 18 child cases per caseworker for all other children) (outcome measure based on the percentage of caseworkers with caseloads at or below COA standards; for measurement purposes, each child with special needs will be counted as 2.25 children). A new measure has not yet been constructed. The information below is presented as a substitute to the measure defined by the Braam Panel.	
<p>May 2008 Update: The caseload ratio (# active cases in all programs / # case carrying Social Workers in all programs) average for FY07 was 22.1 cases per worker. Counts for this ratio include Child Protection, Voluntary Family Services, Child Welfare and Family Reconciliation Services cases and staff. Cases assigned to workers in more than one program area are counted more than once.</p>		
<p>September 2008 Update: The caseload ratio for June 2008 was 20.1 (# active cases in all programs / # case carrying Social Workers in all programs). A new caseload measure has been proposed to the Braam Panel. Once approved, the new measure will replace the current caseload measure in the FY08 Performance Report.</p>		

FY07 Overall (All Programs) Caseload Ratio by Month



MENTAL HEALTH

Area/Goal/ Outcome/	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance			
				Fiscal Year Actual	FY05 ² 21.8%	FY06 29.5%	FY07 47.0%
B.1.2	13	Children in out-of-home care 30 days or longer with completed and documented Child Health and Education Track (CHET) screens within 30 days of entering care - Baseline (BSLN) FY05	The percent all of children placed during the fiscal year who required a Child Health and Education Tracking (CHET) screening, with a completed screening within 30 days of entering care. Source: Kidscreen database				

These data are not based on the Panel's re-definition of a completed CHET, as described in the revised Implementation plan. It is not possible to recalculate the time to CHET completion for past years based on the new definition. Compliance on this outcome, based on the new definition of a completed CHET, can be calculated only for completions after the Panel's new definition was implemented in CA policy.

Performance on this measure cannot be compared across fiscal years (FY). FY07 rates reflect a change in the policy concerning when CHET screenings are considered complete. The CHET staffing, while still a requirement, is no longer required for the screening to be considered complete. A complete CHET screening is now one where the written screening report is done using all the information available to the screener within 30 days of placement, given that required efforts have been made, per policy.

Children eligible for CHET screening include all placements lasting at least 30 days with no exceptions for children unavailable due to running, children who changed legal custody, children who moved out-of-state, youth in Juvenile Rehabilitation and Detention, youth who aged out of care, or children who had a valid assessment from another source.

CHET screening is performed by a limited number of specialized staff. The number and timeliness of CHET screens generally reflects the capacity to complete the screening process given the number of screeners and children required to be screened. The population reflected in this measure – placements requiring CHET screening - increased by 6.6% from FY05 to FY07, from 4,593 (FY05) to 4,897 (FY07) while the number of completed CHET screens increased by 13%.

66% of eligible children received CHET screenings within 45 days of placement, while 73% were screened within 60 days and 79% were screened within 90 days of placement. Approximately 82% of all eligible children were screened in FY07, up from 77% in FY05³. The most frequent causes of delays in CHET screening are late entry of placement into CAMIS by the assigned Social Worker, and the number of placements exceeding the capacity of screeners.

	Eligible Placements	CHET Completed in 30 Days	CHET Completed in 45 Days	CHET Completed in 60 Days	CHET Completed in 75 Days	CHET Completed in 90 Days	CHETS Completed
FY07	4897 (100%)	2301 (47%)	3210 (66%)	3568 (73%)	3743 (76%)	3881 (79%)	4019 (82%)

² CHET screeners were frequently re-assigned to CPS responsibilities during FY05 to improve the timeliness of face-to-face visits with alleged victims in CPS reports. CHET screeners were brought back on-line for screenings in FY06.

³ Approximately 90% of eligible children are currently receiving CHET screens (6/07 – 8/07). The average completion time is now 31.7 days.

Area/Goal/Outcome/	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance			
B.3.1	16	Children in out-of-home care will receive a comprehensive mental health assessment within 30 days of a request for an assessment.	The percent of children in out-of-home placement during each fiscal year who received non-crisis mental health services within 30 days of a request for mental health assessment. Source: HRSA RSN provider records (MHD-CIS)	Fiscal Year Actual	FY05 na	FY06 na	FY07 80.3%

Administrative data for this measure was not available until a change was made in RSN contracts that required the documentation of a request for service (a request for any service), due to earlier work with the Braam Panel. Data is now available beginning January 2007.

Area/Goal/Outcome/	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance			
B.3.2	16	Children in out-of-home care will be screened for mental health and substance abuse needs every 12 months-Baseline (BSLN) FY05	The percent of children in episodes open at least one year with one or more recorded EPSDT screening within the last 365 days. Source: HRSA claims and encounter records	Fiscal Year Actual	FY05 2.4 ⁴ %	FY06 43.9% ⁵	FY07 56.5%

Updated May 2008: Performance on this measure can be compared across fiscal years 2006 and 2007 only. FY05 performance is based on EPSDT screening dates recorded in CAMIS. For FY06 and FY07, performance is based on provider claims (billing) and encounter records submitted by providers. CHET screeners typically record the initial EPSDT screening date and the assigned Social Worker is responsible for recording all subsequent screening dates in CAMIS. FY05 performance reflects the finding that most children in placement only have the EPSDT date that was recorded by the CHET screener.

For FY06 and FY07, performance is based on HRSA claims (billing) and encounter records submitted by providers. Provider claims and encounter records are considered the best source of documentation about EPSDT screening and will be used for subsequent reports. Claims and encounter data are not available for FY05 and were not available for FY07 until Spring of 2008.

Other types of mental health screening activities are not captured this measure (e.g. ongoing/periodic screening provided by a mental health provider).

⁴ Based on information recorded in CAMIS

⁵ Based on billing and encounter data matched to foster youth in care during FY06

Area/Goal/ Outcome/	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance			
B.3.3	16	Eligible children will receive services from a qualified mental health and/or substance abuse provider within 30 days of the completion of an assessment.	The percent of children in out-of-home placement during each fiscal year who received non-crisis mental health services within 30 days of a mental health assessment. Source: HRSA RSN provider records (MHD-CIS)	Fiscal Year Actual	FY05 80.0%	FY06 77.3%	FY07 80.0%

Performance on this measure cannot be compared across fiscal years (FY). Performance reported for FY05 and FY06 was based on the number of children in out-of-home placement who had mental health assessments during the fiscal year and no prior record of mental health services, to exclude those children and youth who were being re-assessed. Based on Braam Panel feedback, FY07 performance is based on all children in out-of-home placement during FY07 who had an assessment during the fiscal year.

FOSTER PARENT TRAINING AND INFORMATION

Informational Report	23	Percentage of licensed caregivers who meet the in-service training requirement at the time of license renewal (36 hours of in-service training for the three-year period or, during the phase-in period for this policy, a pro-rated requirement)	The percent of family foster homes with primary caregivers who completed the required number of in-service training hours prior to license renewal on or after March 2005 ⁶ .	Fiscal Year Actual	FY05 na	FY06 33.2%	FY07 31.9%
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⁶ All renewals within the first 6 months of the new training policy were exempt from the in-service training requirement and were excluded from this evaluation of performance

Report is based on renewals of foster home licenses during each fiscal year where the required number of in-service training hours have been documented for the primary caregiver on the license. Homes with renewed licenses that were exempt from the in-service training requirement because their renewal date fell within 6 months of the policy implementation date are excluded from this analysis. The Administration's current data on trainings completed by licensed foster parents is not considered complete and accurate. Significant gaps exist in the process of collecting training information from foster parents. Data coding irregularities make the precise identification of in-service training hours difficult.

76% of licensed foster parents recently interviewed by the Washington State University Social and Economic Sciences Research Center reported more than 8 hours of training during FY 2006 (Q28), while 72% reported more than 24 hours of training during the last three years (Q29).

September 2008 Update: The Revised Braam Implementation Plan (7/08) changes this from an outcome to an informational report.

UNSAFE OR INAPPROPRIATE PLACEMENTS

Area/Goal/ Outcome/	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance			
				Fiscal Year Actual	FY05	FY06	FY07
D.1.1	25	Children will not be placed in institutions not designed for placement of foster children, such as adult mental hospitals or detoxification facilities, where children and adults are commingled.	The number of youth with stays in adult or mixed age mental health facilities during the fiscal year, based on Mental Health Division reports. Source: MHD Report		13	7	0

Area/Goal/ Outcome/	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance			
				Fiscal Year Actual	FY05	FY06	FY07
D.1.2	25	Children will not stay overnight at DSHS offices or in apartments or hotels	The number of youth with stays in hotels, motels, apartments or offices, based on documentation in Administrative Incident Reporting System (AIRS). Source: AIRS report		na	na	3

Three 13 year old youth, 2 with an overnight stay in a hotel with a CA staff person, one with an emergency stay in a hospital emergency room triage bed while the Mental Health Professional located a bed for her. No youth had an overnight stay in an office. All placements were reviewed and approved by management and had safeguards in place in compliance with CA policy.

Area/Goal/ Outcome/	Outcome Description	Measure Description	Performance			
D.2.1 Page 28		The percentage of children who are not victims of a founded report of child abuse or neglect by a foster parent or facility staff member. Source: National Child Abuse and Neglect Reporting System (NCANDS)	Fiscal Year	FFY04	FFY05	FFY06
			Actual	99.64%	99.73%	99.57%
			Standard	99.68%	99.68%	99.68%

UPDATED May 2008: Performance for federal fiscal year 2007 (FFY07) is not yet available and region level data is not available.

SIBLING SEPARATION

Area/Goal/ Outcome/	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance			
E.1.1	30	The percentage of children in the class placed <u>with all siblings</u> , for children placed in regular licensed relative and non-relative foster care	The proportion of children placed in regular foster care during each fiscal year who were placed <u>with all other removed siblings</u> .	Fiscal Year	FY05	FY06	FY07
				Actual	59.6%	58.9%	58.3%
E.1.2	30	The percentage of children in the class placed <u>with at least one sibling</u> , for children placed in regular licensed relative and non-relative foster care	The proportion of children placed in regular foster care during each fiscal year who were placed <u>with at least one other removed siblings</u> .	Fiscal Year	FY05	FY06	FY07
				Actual	82.1%	80.1%	79.3%

This measure looks at the first regular foster care placement for children who were removed with other siblings within 7 days of each other and all placed into a foster home (licensed or unlicensed). Sibling groups are more likely to remain together when placed with relatives compared to placements with unrelated licensed caregivers. Children captured in this measure include those who cannot be placed together due to behavioral concerns or other special needs, and those who have been removed with half or step-siblings (mixed families where children might be separated to accommodate placement with relatives).

Children who are removed with only one other sibling have a 74% chance of being placed together with unrelated caregivers and a 90% chance if placed with relatives. Sibling groups of more than 2 have about a 27% chance of all being together with unrelated caregivers and a 62% chance of all being placed together with a relative.

Performance changes between FY05 and FY07 appear to be confined to sibling groups who are placed initially into unrelated foster homes. The proportion of siblings placed into unrelated foster homes with some or all other siblings fell from 76% to 71%, while the percent of siblings placed with relatives who remained with some or all other removed siblings has remained steady at about 90%.

The demand for licensed foster homes increased faster than the supply during the last fiscal year, reducing the availability of licensed foster homes with multiple vacant beds that can accommodate sibling groups.

SERVICES TO ADOLESCENTS

Area/Goal/Outcome/	Measure Description	Regional Performance
F.2.1. Page 34	The percentage of children (excluding those placed with relatives and/or siblings) who enter out-of-home care or change placement during the school year who do not experience a change in school placement.	<p>May 2008 Update: Data from OSPI that can be linked with CA placement data is not yet available.</p> <p>September 2008 Update: OSPI data for school year 2006-2007 was received on 9/2/08. Unfortunately these data were found to be corrupt and OSPI is in the process of obtaining uncorrupted back-up copies of their data.</p>

Area/Goal/Outcome/	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance								
F.3.1	36	The percentage of children who ran from out-of-home care placements during the year - Baseline (BSLN) FY05	The proportion of children in a placement episode open during the fiscal year with at least one runaway event beginning during each fiscal year.	<table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="text-align: left;">Fiscal Year Actual</th> <th style="text-align: center;">FY05</th> <th style="text-align: center;">FY06</th> <th style="text-align: center;">FY07</th> </tr> </thead> <tbody> <tr> <td></td> <td style="text-align: center;">4.0%</td> <td style="text-align: center;">4.1%</td> <td style="text-align: center;">4.1%</td> </tr> </tbody> </table>	Fiscal Year Actual	FY05	FY06	FY07		4.0%	4.1%	4.1%
Fiscal Year Actual	FY05	FY06	FY07									
	4.0%	4.1%	4.1%									

The number of youth included in this measure – youth in a placement open during the fiscal year - increased by 6% between FY05 and FY07.

Area/Goal/Outcome/	Revised Implementation Plan Page #	Outcome Description	Measure Description	Performance								
Informational Report	36	Percentage of children in care who have run away multiple times during the fiscal year, disaggregated by the number of running events	The percent of children in an open placement episode on the last day of each Fiscal Year with at least two runaway events in their current episode.	<table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="text-align: left;">Fiscal Year Actual</th> <th style="text-align: center;">FY05</th> <th style="text-align: center;">FY06</th> <th style="text-align: center;">FY07</th> </tr> </thead> <tbody> <tr> <td></td> <td style="text-align: center;">3.8</td> <td style="text-align: center;">3.9%</td> <td style="text-align: center;">4.1%</td> </tr> </tbody> </table>	Fiscal Year Actual	FY05	FY06	FY07		3.8	3.9%	4.1%
Fiscal Year Actual	FY05	FY06	FY07									
	3.8	3.9%	4.1%									

The number of youth included in this measure – youth in open placement at the end of the FY - increased by 10% between FY05 and FY07.

September 2008 Update: The Revised Braam Implementation Plan (7/08) changed this from an outcome to an informational report. The new requirements for the informational report will be reflected in the FY08 Performance Report.

Area/Goal/ Outcome/	Revised Implementation Plan Page #		Measure Description	Performance			
Informational Report	36	The mean number of days for children who run from out-of-home care placements during their current episode in out-of-home care - Baseline (BSLN) FY05	The mean days in a running event for all children in an open placement episode on the last day of each fiscal year and with at least one runaway event in their current episode.	Fiscal Year Actual	FY05 126	FY06 126	FY07 123
		Outcome Description	Measure Description	Performance			
F.3.2	36	The median number of days for children who run from out-of-home care placements during their current episode in out-of-home care - Baseline (BSLN) FY05	The median days in a running event for all children in an open placement episode on the last day of each fiscal year and with at least one runaway event in their current episode.	Fiscal Year Actual	FY05 43	FY06 42	FY07 39

The number of youth included in this measure – youth with a run during their current placement episode - increased by 14% between FY05 and FY07.